

ALASKA MENTAL HEALTH TRUST AUTHORITY
PLANNING COMMITTEE

October 21, 2015

9:00 a.m.

Taken at:

Alaska Mental Health Authority
3745 Community Park Loop, Suite 200
Anchorage, Alaska 99508

OFFICIAL MINUTES

Trustees present:

Mary Jane Michael, Chair
Paula Easley
Russ Webb
Carlton Smith
Laraine Derr (via telephone)
Larry Norene

Trust staff present:

Jeff Jessee
Steve Williams
Miri Smith-Coolidge
Kevin Buckland
Nancy Burke
Carrie Predeger (via telephone)
Carley Lawrence
Amanda Lofgren
Natasha Pineda
Mike Baldwin
Luke Lind
Katie Baldwin-Johnson

Also participating:

Kate Burkhart; Nancy Burke,; Kathy Craft; Duane Mayes; Heidi Wailand; Sandra Heffern;
Shaun Wilhelm; Beth Davidson; Thea Bemben.

PROCEEDINGS

CHAIR MICHAEL calls the Planning Committee meeting to order and begins with a roll call. She asks for any announcements. There being none, she moves to approval of the agenda.

TRUSTEE NORENE makes a motion to approve the agenda.

TRUSTEE EASLEY seconds.

There being no objection, the motion is approved.

CHAIR MICHAEL moves to the minutes of the August 6, 2015 meeting.

TRUSTEE NORENE makes a motion to approve the minutes of August 6, 2015.

CHAIR MICHAEL states that the first item on the agenda is a discussion on the National Home and Community-based Conference debrief. She continues that there are members here that attended the conference. She recognizes Sandra Heffern.

MS. HEFFERN states that she is with Effective Health Design and does consulting and contract work with health and human service providers.

MR. MAYES states that he is the director for the Division of Senior and Disability Services.

MS. BURKHART states that she is executive director of the Alaska Mental Health Board and the Advisory Board on Alcoholism and Drug Abuse.

MS. LOFGREN states that Stacey Toner, the deputy director from the Division of Behavioral Health, and Deb Etheridge, the deputy director of Senior and Disability Services, also attended.

CHAIR MICHAEL states that today is an opportunity to share what was learned at the conference and talk about how it might affect Alaska and some of the other activities that are going on. She recognizes Duane Mayes.

MR. MAYES states that the conference was from August 31 through September 4 and the organization is NASUAD, which stands for the National Association of States United on Aging and Disabilities. He continues that he is the Region 10 representative to this association which encompasses everything about senior and disability services. It also incorporates adult protective services, long-term care services, senior grant, the Older Americans Act, everything about senior and disability services. He adds that it has a significant presence here in Alaska. He states that the two big things that are important are the settings rule and the conflict-free care coordination, which is referred to as case management. He continues that the settings rule is a new rule that came down from the Center for Medicare and Medicaid Services, which is important to all states. In March of 2014, a notice was received which required submission to CMS and make sure there are not any kind of institutional-like settings in Alaska. There have been a series of stakeholder meetings throughout the state discussing what the rule is intended to do, and he goes through the requirements.

TRUSTEE EASLEY asks how providers that are required to do all those things get around that.

MR. MAYES states that the official assessment identifies whether or not there was an issue in Alaska. He continues that, as a general rule, Alaska is very people-centered and this is not an issue here. He states that the plan was submitted after exhaustive forums throughout the state, meeting with providers and recipients. There is a lot of work to be done to provide assurances that Alaska does not have institutions. There are three areas to address: Day habilitation programs within these organizations have to also be accessible to those without disabilities; support employment sites; and the farmstead model. He explains these in greater detail, stating the need to see integration between nondisabled and disabled. He proceeds to talk about conflict-free care coordination and states that agency-based care coordination is a thing of the past. He continues that the independent care coordination will pass muster with CMS because they are conflict-free. He adds that there is a model that will be implemented going forward creating regional entities throughout the state. He continues that an interim rate for these regional entities is needed with the hope that it will be sustainable going forward. He states that, in the Lower 48, 1 in every 4 seniors is hungry, which is important. He moves to the financial exploitation workshops, stating that seniors are being exploited financially. The keynote speaker, Joshua Linkner, talked about really defying tradition; when changes are pushed, people resist change. He also talked about challenging everything and to lead with your heart. He states that was his take on the conference.

TRUSTEE SMITH asks how the word “institutions” is defined.

MR. MAYES replies that if a person does not have the ability to do what they want to do to have guests, eat their own kind of food, come and go as they please, not have any control, the assisted living home is considered an institution. It is not people-centered.

CHAIR MICHAEL thanks Mr. Mayes, and recognizes Sandra Heffern.

MS. HEFFERN states that this was her first time going to this conference, and she has been involved in home- and community-based services, long-term services and supports for the majority of her career. She had three major takeaways from this conference. The first one is that at the base of everything is case management or care coordination. She continues that some of the other states are working on some type of managed care structure within long-term services and supports. She states that Alaska does not have managed care, which may work and needs to be looked at. Another takeaway was that the states that have been successful in managing their health care, managing their long-term services and supports have spent years in planning. She states that it was a cross-system collaboration which is done in specific projects in our state, but needs a good analysis of how to be more efficient in how all of the systems work together. She continues that her last takeaway was a blending of funding streams. She talks about all the different waivers which all require different funding streams because they have different services. She adds that this makes no sense. She states that part of the reason our system has developed the way it has is because of the way that the funding services are. She summarizes that care and coordination are critical, and in order to be more efficient, that process needs to be done through collaboration which is done through blended funding streams.

CHAIR MICHAEL asks, in terms of where Alaska is, how to get in front of the care of the individual rather than the funds driving what is trying to be accomplished.

MS. HEFFERN replies, from her perspective, the models that started out from a person-centered approach are the ones that are the most successful.

CHAIR MICHAEL recognizes Mr. Mayes.

MR. MAYES states that AARP puts out a report card on all states when it comes to long-term support services and where they stand. He continues that there are five indicators, and Alaska is within the top five across the board, meaning that it has a good program. He states that the challenge going forward is the fiscal crisis and having to try to do more with the same or less.

CHAIR MICHAEL recognizes Trustee Webb.

TRUSTEE WEBB states appreciation of the overview of systems development and how they look. He continues that the difficulty is in the blending of the funding streams and the outcomes. He asks if any insight was gained about how to blend those funding streams and overcome some of those big challenges.

A discussion ensues.

MS. LOFGREN states that the Department is currently undergoing a large analysis and research project with Agnew:Beck and HMA to look at the larger Medicaid system for some of the money that was awarded last January, to really look at various options that include payment mechanisms that fit with each of the models. There are eight different options being explored, and the Department is looking at various stages over the next year to ten years and how it will all fit. It is really important that long-term services and supports ties to that. It is one component within the larger system.

TRUSTEE WEBB states that the big challenge will be to pay for what gets done.

The discussion continues.

TRUSTEE EASLEY states that discussed at the meeting was the 3.4 percent growth and asks what is meant by that.

MS. WAILAND replies that she had the opportunity to attend the meeting and the prior one with Colorado. She states that they were really helpful and informative as we explore different Medicaid redesign options. One of the striking things about both of those models was that they are still largely based on a fee-for-service system. Colorado has added a care management payment on top of a fee-for-service structure. She continues that Oregon is adding an incentive payment structure on top of the fee-for-service structure as the first step; and then there is a bridge strategy that incorporates some kind of quality-based funding, programmatic funding, and

continuing with the incentive payments. She states that it is important to understand that the two models are not a global capitated system, but a fee-for-service system.

The discussion continues.

TRUSTEE WEBB states that it sounds like what is being looked at is how to incentivize changes, how to get movement towards an ultimate model of care with multiple steps along the way to make the transition feasible so that everything does not crash.

The discussion continues.

TRUSTEE EASLEY states that because Alaska is so rural there is a real challenge. She asks if it has to be community and regionally driven.

MS. HEFFERN states that all have some sort of community advisory organizations and there is a set of criteria that all of the RECOs or all of the CCOs have to abide by. Then, anything above and beyond that is dictated by what the community is saying. She adds that she is a proponent of full integrations.

MS. BEMBEN reiterates that the Medicaid redesign project is looking at how to take some steps towards better coordination. She states that it is important to figure out how to bridge the gap around care coordination that exists between the medical system and the home- and community-based services, behavioral health, or even just other community supports. She continues that one of the challenges with the regional model is how to integrate with the tribal health system and figure out the cost equation there as well. She adds that they are paid differently than other nontribal providers. She states the need for the best, most efficient way for someone to get transferred from Tok to Anchorage. To do that requires coordination of all the different entities that, right now, have no incentive or relationship to work together.

TRUSTEE WEBB states that part of what has to be done is to define a vision and the goals of it. He continues that, in terms of the tribal/state issues, one of the issues about sharing risk is that the State has responsibilities that some of the tribal organizations do not. He adds that the State ends up with the statutory responsibility to do what has to be done and no one wants to share that.

TRUSTEE NORENE states that something that is unique to Alaska is the community-based service. He continues that because it is hard to define a community here, the question is how to be able to serve them. He adds that this is a big issue which needs to be talked about, acknowledging the need to work together.

MS. BEMBEN states that she thinks that the fiscal crisis is a huge opportunity because every subcontractor on the team is trying to figure out and analyze the different initiatives that are being put forward. She continues that in the current system the way that people are served is the most expensive way almost every time. It is more on how to shift the money from the most expensive where the fewest people are served with the most expensive option to serving more

people with a less expensive option. She adds that it needs to be simplified and made more accessible.

MS. WAILAND states the need for some pockets of strong leadership; the need to create a culture of dialogue; and the realization of a hard road ahead with a lot of opportunity. She continues, stating the opportunity is to be innovative and moving the state forward and setting examples that other states can learn from.

TRUSTEE EASLEY asks Mr. Jessee if he sees any mellowing of the people who are going to be making the decisions in the Legislature with regard to some of these things.

MR. JESSEE replies that the lawsuit has not been dropped and may be an issue. He states that the big thing in the next few months is the contracts that are ongoing, the analysis and the stakeholder engagement. He adds the need for a critical mass of people to get behind something that will work, which will be a big challenge.

TRUSTEE WEBB states the need to figure out what the system of care is and asks that a Planning Committee meeting be schedule to pull these threads together.

CHAIR MICHAEL replies yes, that she would be happy to do that.

MS. HEFFERN states that the AK Health Reform group is talking about looking at all the different contractors, gathering them together, and asking them what they are finding; the gaps, the duplications, the overlaps, and trying to be strategic about moving everything forward.

MS. BEMBEN states the importance of scheduling a time to address this. She continues that on November 10th there will be a meeting to review some of the actuarial analysis and hopes to come up with a package of those reforms to recommend in the report. She adds that, in that time frame, it would be beneficial to be able to brief all on what those initiatives are.

CHAIR MICHAEL states that would be great.

MS. HEFFERN states that the Trust is one of the partners of this AK Health Reform group. Also included are the Hospital Nursing Home Association, the Primary Care Association, Mat-Su Health Foundation, the Denali Commission, Rasmuson, AARP, and the Behavioral Health Association. She continues that they all came together after the passage of the Affordable Care Act wanting to track what was happening on the national level and what the impact on Alaska was going to be.

CHAIR MICHAEL calls a five-minute break.

(Break.)

CHAIR MICHAEL recognizes Kate Burkhart.

MS. BURKHART states that she is from the Alaska Mental Health Board and the Advisory Board on Alcoholism and Drug Abuse. She continues that the team that attended this meeting all embraced that idea of causing a lot of trouble. She adds that this is the perfect opportunity to really change the way that the State provides health care in a way that meets both the financial objectives and the needs of the people served. The Boards have moved from the idea of integrated care to the idea of care and would like to see a system in which health care of all sorts is provided in a coordinated way based on the needs and desires of the person served. She states that the core principles, care and coordination, are that the services are delivered based around the recipient's needs and reinforce that recipient's autonomy and dignity, with a strong focus on participation in the community. She continues that these principles of being person-centered, having the care drive the system rather than the cost, and then coordinating those services so that the cost is addressed and the outcomes needed are achieved. She adds that another takeaway was the states reporting on their experience, as well as the people, and if there is a good idea, it will be listened to. She states the need for a better understanding of the notice of proposed rulemaking around Medicaid managed care and the potential effect going into the next year. She also talks about reinforcing the idea that reform is iterative.

CHAIR MICHAEL asks for any questions. There being none, she thanks Ms. Burkhardt, and recognizes Amanda Lofgren.

MS. LOFGREN states that having kind of a cross-pollinated group that can have a shared vision coming back to really implement it and figure out how to make it work in our system was a great experience. There is a great opportunity moving forward with the 1959(k) contract, which is kicking off next week, to really incorporate some of these practices. She explains what the national core data is. It is a core set of data that individual recipients of services complete and share their experience of how those services are improving their lives. She explains this more fully. She states that if the survey is done this year we will be able to benchmark where the current system is. She continues that there was a lot of dialogue and conversation about housing is health. There is a project called Innovative Accelerator Program which is Housing and Urban Development, to really pay for some of that statewide permanent supportive housing strategic planning. She states that CMS is taking a leap forward in moving away from institutionalization as bricks and mortar, and really defining what integration is and making sure that every dollar put into services is maximizing the individual's ability to integrate alongside others without disabilities in the community. She adds that she is a big Josh Linkner fan and also Assistant Secretary Kathy Greenlee, who oversees all of the services that are known. She adds that the conference was great.

CHAIR MICHAEL thanks all for coming today, adding that it was really helpful. She moves on to the next topic, stating that a letter was received regarding Onboarding Behavioral Health Provider to Health Information Exchange to Support Data Analytics. She asks Ms. Burkhardt to discuss the letter and share her thoughts.

MS. BURKHART states that Shaun Wilhelm from the Division of Behavioral Health and Beth Davidson from the Department of Health and Social Services are here with her today. This letter and this opportunity to talk is a follow-up to a comment and recommendation made at the August Board of Trustees meeting while working on the budget related to whether or not MHTAAR

should be allocated to continuing the Behavioral Health Systems Assessment. She states that in order to make good decisions, manage risk and achieve outcomes, there is a need for a comprehensive source of health analytics for the people served. The way to do that is to ensure that all Alaska providers are participating in the Health Information Exchange. She states that the Health Information Exchange is a big service that overarches all of the electronic health records and health information technology systems. She continues that it is a way for folks who are receiving care from multiple entities to have that care coordination, that ability to ensure they get the services they need and not what is unnecessary.

TRUSTEE SMITH asks if this is connected to the Medical Information Bureau.

MS. DAVIDSON replies that she is not familiar with that.

TRUSTEE SMITH states that the insurance industry has a similar vehicle that has been used for a long time. He continues that all the insurance companies use this.

MS. DAVIDSON states that she is the State Health Information Technology Coordinator and the project manager who oversees the contract with the state's Health Information Exchange. She adds that she has not heard of this. She continues that most Health Information Exchanges that are being built currently are looking to connect payers as well.

MS. BURKHART states that if the goal is to make timely health information and data in order to make decisions about policy and planning, there should be a good source that is also easy to access. She continues that rather than investing in consultant services to continue to analyze the data in Behavioral Health Systems Assessment, she asks the Trustees to allocate funds to help behavioral health providers get on board with the Health Information Exchange. She adds that there is also the issue of changing business practices, having technical assistance provided by the Health Information Exchange contractor so that the practice can use the system effectively. The goal would be that all of the community behavioral health providers, as well as physicians, clinics and others would be on board with the Health Information Exchange. She states that this is an infrastructure building, and once the ongoing system by which to get the health information needed is created, it becomes an investment rather than a periodic cost.

MS. WILHELM states that she is Shaun Wilhelm and is in research and management with the Division of Behavioral Health. She continues that the Behavioral Health Systems Assessment has shown that there is a herculean effort to gather data and there were challenges in trying to create a complete dataset that could be looked at to see trends and other issues. She adds that there is a potential to have this cohesive dataset, but providers need to have assistance to onboard the system. She states that it would be a wise investment for the systems of health care, especially in moving towards integrated health care.

CHAIR MICHAEL asks for any questions.

TRUSTEE NORENE asks what costs would be involved.

MS. DAVIDSON replies that in order for a provider or provider organization to onboard to the Health Information Exchange an electronic health record system is accessed. She states that a lot of providers have already taken that step by having an electronic health record solution within their practice, but many still do not. She continues that one of the services provided by Alaska's Health Information Exchange is an HER solution within the Health Information Exchange for those providers who either cannot afford it or have other burdensome issues.

TRUSTEE NORENE asks if the behavioral health providers will still have the same coding requirements.

MS. BURKHART replies that ICD-10 still applies to everyone. She states that this does not address the systems transformation that was required by the ICD-10 and DSM-5. In order to communicate with the Alaska Health Information Exchange, an IT widget is needed.

TRUSTEE NORENE asks if the cost of that IT widget would be on the shoulders of the providers or if a sponsor is needed to change the overall system.

MS. WILHELM replies that it is a one-time cost to create this widget, and the hope is to provide a means for providers to do that.

The discussion continues.

MS. BURKHART explains how the interface works in greater detail.

The discussion continues.

MS. DAVIDSON shares that the Health Information Exchange in Alaska is live and has been for a few years now. She states that currently this exchange of data for primary-care providers is being done.

TRUSTEE WEBB asks who owns the Health Information Exchange.

MS. DAVIDSON replies that the Legislature passed a statute in 2009 that Alaska will have Health Information Exchange. It was established under the statutes that there will be a nonprofit organization with a board that procures and manages the Health Information Exchange. That entity is Alaska Health Network.

TRUSTEE WEBB asks if there is a statute that requires providers to submit data to the Health Information Exchange, or is it voluntary.

MS. DAVIDSON replies that there is no statutory or regulatory requirement. She adds that there has been overwhelming support for this. She continues that the only impediment for some providers is the cost of being able to create the connection.

The discussion continues.

TRUSTEE WEBB asks if the Division wants this to happen.

MS. WILHELM replies that it does.

TRUSTEE WEBB asks why it has not done it.

MS. WILHELM replies that the system still needs to be built. She explains in greater detail.

MS. BURKHART states that the Division is seeking the funding for its side, and this is the providers' side. She explains that the funding is for the providers that would not be able to connect otherwise.

CHAIR MICHAEL states that the Trust has already funded the Behavioral Health Assessment extension and that this should be looked at as an independent request. She continues that both conversations are valid and asks for this to be fleshed out more for the next meeting so that the trustees could better understand how many agencies could actually be helped with the process in FY16.

MS. WILHELM states that information is available.

CHAIR MICHAEL asks to talk about this more at the next meeting.

MR. JESSEE states that an additional Planning Committee has been talked about, and this could be put on the agenda.

CHAIR MICHAEL thanks all and states that it was very informative. She asks for a motion to adjourn.

TRUSTEE SMITH makes a motion to adjourn the meeting.

TRUSTEE EASLEY seconds.

CHAIR MICHAEL thanks all.

(Planning Committee meeting adjourned at 11:15 a.m.)